

CITY COUNCIL BUDGET MEETING – 2ND MARCH, 2022

RESOLUTIONS PASSED AT THE MEETING

1. URGENT ITEM OF BUSINESS – NOTICE OF MOTION REGARDING UKRAINE

RESOLVED: That this Council:-

- (a) notes with shock and horror the deeply upsetting situation in Ukraine and believes that Vladimir Putin's attack on Ukraine is an unprovoked, unjustifiable outrage and a heinous violation of international law that will have tragic consequences;
- (b) takes a stand in complete solidarity with the Ukrainian people as they bravely resist this assault;
- (c) notes the horrific ordeal facing many as they flee to safety and who now face a future that they could never have imagined;
- (d) notes that for many years Sheffield has been twinned with the city of Donetsk in Ukraine and we have a well-established Ukrainian community in our city, and believes we must stand with them and against the bullying tactics of Putin's Russian State and the military aggression that Ukraine is facing;
- (e) notes that this is not a war waged by Russian citizens but by its President and his high-ranking military officials, and notes that many Russians have made Sheffield their home;
- (f) notes that there are those in Russia who are standing up for what is right and making their voices heard against their own Government, and these people must be commended, and notes that due to brutal police crackdowns on freedom of speech it is dangerous to voice anti-Putin sentiments; and
- (g) believes that Sheffield is a city of sanctuary, and we should be proud of the fact we can provide a safe place in their time of need and that, though ultimately immigration and asylum matters are for the national government, we will always willingly and openly take our fair share of people in need.

2. TEMPORARY CHANGE TO THE CONSTITUTION - AMENDMENTS AT THE EXTRAORDINARY MEETING OF THE COUNCIL ON 23RD MARCH 2022

RESOLVED: That this Council approves the addition to Section 12 (Amendments to Motions) of the Council Procedure Rules in Part 4 (Rules of Procedure) of the Constitution, as set out in the appendix to the report, to stipulate a process for handling amendments submitted by each political group for consideration at the Extraordinary Meeting of the Council to be held on 23rd March 2022 in relation to new governance arrangements for the Council.

3. REVENUE BUDGET AND CAPITAL PROGRAMME 2022/23

RESOLVED: That this Council:-

- (1) believes that whilst we are all learning to live in this new world alongside Covid-19, the consequences of the previous two years are still being felt and will continue to be felt for many more, and over two years we have seen unprecedented demand on our most important services, such as adult social care and support for vulnerable residents, and it is putting huge strain on our finances;
- (2) believes that despite the significant challenges a Labour-led administration will always look after vulnerable people in this city, and over the last twelve months we have continued to maintain essential services that meet the needs of our city whilst rising to the increased demand;
- (3) notes that in our city-wide fight against Covid-19 we have closely supported the NHS with their vaccine roll out to great success with hundreds of thousands of people in Sheffield now vaccinated, and provided personal protective equipment;
- (4) believes that the Labour-led Co-Operative Executive has continued to support residents and businesses that are struggling because of the pandemic; through initiatives such as free food vouchers during school holidays, support to the care sector, self-isolation grants and recovery support funding for businesses to the total of over £95million – all of which were committed to by the Council's previous Labour administration;
- (5) notes that this has not been achieved without significant financial pressure, and we are now facing one of the toughest budget gaps in recent years, with a decade of Government cuts reducing Sheffield's funding by £211million

(29% or £828 per dwelling), and coupled with the pressures of Covid-19 means that our budget for 2022/23 has an initial shortfall of £98 million;

- (6) regrets that despite local authorities playing a key role in our nation's response to the crisis, the Government's spending review has, shamefully, highlighted that there will not be any additional funding for the ongoing impact of Covid-19;
- (7) believes, therefore, that at time when our services are needed the most, we have less than ever to deliver them, but that despite this believes a Labour-led administration will always prioritise the needs and wellbeing of our residents and continue to put Sheffield first;
- (8) believes that the Labour-led Co-Operative Executive have managed our finances prudently and will ensure a balanced budget once again, but we have been left to make some very difficult decisions, sacrifices and savings, due to what we believe are failings from this Conservative government;
- (9) notes that we have had a decade of funding cuts under austerity, but believes that this Co-operative Executive has made significant achievements this year and delivered a significant amount of unplanned and unprecedented work again this year, whilst not losing sight of what's needed to recover from this pandemic;
- (10) believes that we have forged on with many significant projects; putting Sheffield on the map, and making changes asked for by residents so that Sheffield can bounce back as an even better place to live, work and be proud of, delivering on Labour's key Local Election Manifesto commitments:-
 - (a) implementing the new Local Area Committees, giving power to Sheffield's communities, devolving services to local areas, and giving local people a real say over decisions that affect their communities;
 - (b) introducing a new approach to community safety, with additional safer neighbourhood/sustainable community wardens;
 - (c) greater support and investment for the city's young people – increasing youth provision across the city so that now every ward has youth provision – as well as taking on even more council apprentices;
 - (d) proposing the renewal of Sheffield's district centres, right across the city, by delivering funded schemes in Hillsborough, Firth Park, Chapeltown, Broomhill, Mosborough and Walkley, as well as driving extra footfall to the city centre;
 - (e) fighting Sheffield's corner on a national stage, and using our procurement policies to deliver Community Wealth Building and keep more money in the local economy;
 - (f) maintaining the moral obligation to pay all employees the Foundation Living Wage (as a minimum), and encouraging our partners, 3rd party

providers, and the range of employers across our City to pay (as a minimum) the Foundation Living Wage;

- (g) delivered a wide-ranging Leisure Strategy which will invest £100 million over 30 years, with Facilities to be revamped such as Ponds Forge, Heeley Pool and Gym; Beauchief, Birley and Tinsley golf courses; Sheffield Arena and Sheffield City Hall, and that the Council is also going to rebuild Springs Leisure Centre, Hillsborough Leisure Centre and Concord Sports Centre – creating a leisure offer the city can be proud of;
- (11) believes that it is clear from the budget the Labour-led Administration's commitment to tackling the climate emergency and delivering clean growth – cleaning the city's air, reducing our carbon footprint, protecting our green spaces, lowering bills and emissions for council homes, and creating the jobs of the future;
- (12) believes that whilst all these achievements are laudable, it is just as important to this Labour-led Co-operative Executive to get the day-to-day council work right – and that a high standard and delivery of core services should always be a priority;
- (13) notes that the Budget will continue to maintain its critical services for the citizens of Sheffield, such as looking after older people, safeguarding vulnerable children, maintaining the city's streets, pavements and verges, and providing the services on which we all depend such as waste collection, parks and environmental health services, provide excellent quality care and education to those who need it and improve our roads, transport links and connectivity;
- (14) notes that the Labour-led Co-operative Executive is working to drive down costs and deliver efficiencies by reviewing the way goods and services are procured, improving infrastructure to reduce ongoing costs, and to do everything we can to provide value for money for our residents;
- (15) believes that a key underpinning of the entire budget is a commitment to tackling inequalities and levelling-up the city, but in a uniquely Sheffield way with targeted support, rather than the government's spurious 'levelling-up' agenda, and that for many years Labour-led administrations have been committed to this;
- (16) believes that whilst there is a big challenge ahead of us, we must remain ambitious for the future of the city; supporting our residents, communities, and businesses to thrive, and to work together closely, with openness and purpose, towards a bright future Sheffield;
- (17) believes, however, that there is always more that we should be looking to do and given that Sheffielders are facing a cost-of-living crisis we must do everything we can to support our neighbourhoods;

(18) believes, therefore, that the following should be added to the Budget, using unspent New Homes Bonus, CIL, and the Invest in Sheffield fund:-

District/Local Centres - £2m

£2 million to support the city's district and local centres' economic recovery. This will build on the programme delivered last year through the Covid-19: Economic Recovery Plan.

This will be earmarked for outside of the city centre.

Intervention and prevention - £1m.

Direct funding support for specific projects to help community organisations to tackle social isolation.

Street Clean Enforcement - £500k.

Street clean environmental enforcement one-off funding directed specifically to the areas of most need, to deal with issues around litter, vermin and street cleaning.

Extend Household Waste Recycling Centres openings to 7 days a week - £281k.

All sites open 7 days per week from Apr 1st to Sep 22 (Summer hours 9:30 to 17:30).

This would see the sites operate the same opening hours as seen during the same period in 2021 and will help to mitigate against the increased risk of queuing issues seen during the Summer months.

Local renewable energy for community and Council buildings - £3.5 million.

Help to tackle Sheffield fuel poverty and drive forward our Clean Growth Agenda.

Sheffield has declared a Climate Emergency and set a target for the city to be net zero carbon by 2030. The Pathways to Decarbonisation for Sheffield report produced by ARUP acknowledges the important role that small scale renewables will have in Sheffield meeting its decarbonisation targets.

To lead by example and to decarbonise appropriate buildings utilised by our communities, a proposal of £3.5m capital investment is sought to install renewable energy along with the required energy efficiency measures to support the installation of renewable energy on our estate, especially community hubs, such as schools, libraries, community centres and review council housing stock that may also be potential.

These schemes will not only support the decarbonisation of the Council's estate but will also instigate supply chain and low carbon business and skills opportunities in the local economy. Any schemes will be subject to full feasibility and business case.

As part of this funding, we will also look at how we keep the excess energy from the district heating network and explore options around an energy storage facility.

The funding will also be used to help lever in additional external grant funding such as the Public Sector Decarbonisation Scheme through which the Council has previously secured £1.0m for the decarbonisation of 4 council buildings. As the funding requirements become tighter, any capital from the Council can help increase the amount of grant funding.

Celebrating the Queen's Platinum Jubilee - £100k (Direct use of Invest in Sheffield Fund).

After the last two years, the very least Sheffieldsers deserve is a party. The four-day bank holiday weekend in June presents an ideal opportunity, with the city coming together to celebrate Her Majesty the Queen's Platinum Jubilee to mark her historic 70-year reign.

There will be no charge to residents to close roads for street parties and Council led events will be put on, together with extra funding for communities to deliver street parties and local pageants.

£100K for defibrillators for community centres (direct use of Invest in Sheffield Fund).

Working with community groups and charities to help match-fund their bids to install community Public Access Defibrillators (cPADs). Specific consideration for match-funding will be directed to areas without much current coverage.

£200K for Food Access Plan (direct use of Invest in Sheffield fund).

Extra support to help develop further and strengthen the food access plan, including increasing food sustainability and supporting luncheon clubs.

(19) therefore requests the Executive Director, Resources to implement the City Council's Revenue Budget and Capital Programme 2022/23 in accordance with the details set out in the reports on the Revenue Budget and Capital Programme now submitted, but with the following amendments:-

<u>Revenue Budget Proposals</u>			
	2022/23		2022/23
Savings Proposals	(£'000)	Spending Proposals	(£'000)
<u>Non-recurrent (One Off)</u>			

Allocate part of the New Homes Bonus	1,881	Intervention & Prevention - Community projects working to tackle social isolation (One Off)	1,000
		Food Access Plan (One Off)	200
		Extend Household Waste Recycling Centres openings to 7 days a week (One Off)	281
		Street Clean Fund (One Off)	500
Invest in Sheffield Fund	200	Celebrating the Queen's Platinum Jubilee (One Off)	100
Non-recurrent Savings	2,081	Non-recurrent (One Off) Spend	2,081
Savings Total	2,081	Spending Total	2,081

<u>Capital Budget Proposals</u>			
	2022/23		2022/23
Savings Proposals	(£'000)	Spending Proposals	(£'000)
		District / Local Centres Fund - To support the city's district and local centres' economic recovery (outside of the city centre) (One Off)	2,000
		Community Owned Renewable Energy Fund (One Off)	1,500
CIL	3,500		3,500

		Community based defibrillators (One Off)	100
		Community Owned Renewable Energy Fund (One Off)	2,000
New Homes Bonus	2,100		2,100
Financing of Capital Proposals	5,600	Capital Spending Proposals	5,600

- (20) approves the contents of the Capital Strategy and the specific projects included in the years 2022/23 to 2026/27, subject to the amendments outlined in paragraph (19) above, and that block allocations are included within the programme for noting at this stage and detailed proposals will be brought back for separate Member approval as part of the monthly monitoring procedures;
- (21) approves the proposed Capital Programme for the 5 years to 2026/27, as per Appendix C2 of the Capital Strategy report, subject to the amendments outlined in paragraph (19) above;
- (22) after noting the joint report of the Chief Executive and the Executive Director, Resources, now submitted on the Revenue Budget 2022/23, approves and adopts a net Revenue Budget for 2022/23 amounting to £412.000m, as set out in Appendix 3 of that report, and subsequently amended in the light of paragraph (19) above, as follows:-

		Appendix 3	
2021/22	<u>Summary Revenue Budget</u>	2022/23	
£000		£000	
	-		
	Portfolio budgets:		
239,172	People	270,090	
135,538	Place	127,599	
2,335	Policy Performance and Communications	2,114	
43,369	Resources (inc. Housing Benefit & Council Tax Collection)	42,614	
420,414		442,417	
	Corporate Budgets:		
	Specific Grants		
-4,844	New Homes Bonus (CIF)	-3,435	

-7,543	Business Rates Inflation Cap Grant (BRIC)	-13,652
-7,340	Small Business Rates Relief	-7,687
0	Retail, Hospitality & Leisure Relief	-10,683
0	22/23 Services Grant	-9,980
-17,664	Covid Funding one-off	0
-900	Lower Tier Services Grant	-941
-5,612	Local Council Tax Support Grant	0
	Corporate Items	
5,500	Redundancy Provision	5,500
4,844	New Homes Bonus (CIF)	1,593
1,500	Customer Experience Programme	0
0	ITA Levy	500
-4,000	Managing Employee Reduction programme	0
-1,500	Target Operating Model	0
-500	Customer Focus	0
1,160	Corporate Savings Project Costs	0
5,600	Other	854
	Capital Financing Costs	
13,662	General Capital Financing Costs	14,662
1,473	Heart of the City 2	7,873
12,387	Streets Ahead Investment	12,025
6,516	MSF Capital Financing Costs	7,339
	Reserves Movements	
-57,341	Contribution to / (from) Reserves	-34,385
365,812	Total Expenditure	412,000
	Financing of Net Expenditure	
-37,694	Revenue Support Grant	-38,864
-99,512	NNDR/Business Rates Income	-92,541
-43,222	Business Rates Top Up Grant	-43,222
-208,795	Council Tax income	-221,636
49,590	Collection Fund (Surplus)/Deficit	13,883
-26,179	Social Care Precept	-29,620
-365,812	Total Financing	-412,000

(23) approves a Band D equivalent Council Tax of £1,753.21 for City Council services, i.e. an increase of 2.99% (1.99% City Council increase and 1% national arrangement for the social care precept);

(24) notes that the Section 151 Officer has reviewed the robustness of the estimates and the adequacy of the proposed financial reserves, in accordance with Section 25 of the Local Government Act 2003, and that

further details can be found in Appendix 4 of the report and within the Section 25 Statutory Statement on Sustainability of Budget and Level of Reserves from paragraph 2 of the Revenue Budget report;

- (25) notes that, if overspends against the agreed budgets emerge, then Executive Directors and Directors will be required to develop and implement plans to mitigate fully any overspend, within 2022/23, in consultation with elected Members;
- (26) notes the Council will undertake a series of Strategic Reviews into key services, to identify changing methods of provision that support services to the public at lower cost, thus bringing the Council's budgets back into recurrent balance during 2022/23;
- (27) approves the savings as set out in Appendix 2 of the Revenue Budget report, subject to the amendments outlined in paragraph (19) above;
- (28) approves the revenue budget allocations for each of the services, as set out in Appendices 3a to 3d of the Revenue Budget report, subject to the amendments outlined in paragraph (19) above;
- (29) approves the Treasury Management and Annual Investment Strategies set out in Appendix 6 of the Revenue Budget report and the recommendations contained therein;
- (30) approves the Minimum Revenue Provision (MRP) Policy set out in Appendix 6 of the Revenue Budget report, which takes into account the revisions proposed for 2022/23 onwards;
- (31) agrees that authority be delegated to the Executive Director, Resources, to undertake Treasury Management activity, to create and amend appropriate Treasury Management Practice Statements and to report on the operation of Treasury Management activity on the terms set out in these documents;
- (32) approves a Pay Policy for 2022/23 as set out in Appendix 7 of the Revenue Budget report;
- (33) (i) agrees that the Members' Allowances Scheme for 2017/18 and onwards, approved on 3 March 2017, and implemented for 2018/19, 2019/20, 2020/21 and 2021/22 and as amended in 2021/22, be also implemented for 2022/23 until the date of the Council's Annual Meeting and (ii) notes that, following a review by the Independent Remuneration Panel, a new Scheme will be agreed by the Council to reflect the requirements of the new committee system to be implemented from the Annual Meeting on 18 May 2022;
- (34) notes the precepts issued by local parish councils which add £654,794 to the calculation of the budget requirement, in accordance with Sections 31 to 36 of the Local Government Finance Act 1992;
- (35) notes the information on the precepts issued by the South Yorkshire Police and Crime Commissioner and of South Yorkshire Fire & Rescue Authority,

together with the impact of these on the overall amount of Council Tax to be charged in the City Council's area; and

- (36) notes that, based on the estimated expenditure level set of £412.000m set out in paragraph (22) above, the amounts shown in Appendix 5b below would be calculated by the City Council for the year 2022/23, in accordance with sections 30 to 36 of the Local Government Finance Act 1992:-

Appendix 5

CITY OF SHEFFIELD
CALCULATION OF RECOMMENDED COUNCIL TAX FOR 2022/23 REVENUE
BUDGET

The Council is recommended to resolve as follows:

1. It be noted that on 15th January 2022, the Council calculated the Council Tax Base 2022/23
 - (a) for the whole Council area as :
143,312.6095 (item T in the formula in Section 31B of the Local Government Finance Act 1992, as amended (the "Act"));
and
 - (b) for dwellings in those parts of its area to which a Parish precept relates as in the attached Appendix 6c.
2. Calculate that the Council Tax requirement for the Council's own purposes for 2022/23 (excluding Parish precepts) is:
251,256,499
3. That the following amounts be calculated for the year 2022/23 in accordance with Sections 31 to 36 of the Act:
 - (a) **1,630,457,964** being the aggregate of the amounts which the Council estimates for the items set out in Section 31A(2) of the Act taking into account all precepts issued to it by Parish Councils.
 - (b) **1,378,546,670** being the aggregate of the amounts which the Council estimates for the items set out in Section 31A(3) of the Act.
 - (c) **251,911,293** being the amount by which the aggregate at 3(a) above exceeds the aggregate at 3(b) above, calculated by the Council in accordance with Section 31A(4) of the Act as its Council Tax requirement for the year (item R in the formula in Section 31B of the Act).
 - (d) **1,757.7748** being the amount at 3(c) above (Item R), all divided by item T (1(a) above), calculated by the Council, in accordance

with Section 31B of the Act, as the basic amount of its Council Tax for the year (including Parish Precepts).

- (e) **654,794** being the aggregate amount of all special items (Parish precepts) referred to in Section 34(1) of the Act (as per the attached Appendix 6b).
- (f) **1,753.2058** being the amount at 3(d) above less the result given by dividing the amount at 3(e) above by Item T (1(a) above), calculated by the Council, in accordance with Section 34(2) of the Act, as the basic amount of its Council Tax for the year for dwellings in those parts of its area to which no Parish precept relates.
4. To note that the Police and Crime Commissioner and the Fire and Rescue Authority have issued precepts to the Council in accordance with Section 40 of the Local Government Finance Act 1992 for each category of dwellings in the Council's area as indicated in the table overleaf.
5. **29,619,793** The amount set by the authority at 2 above, under Section 30 of the Act, includes an amount attributable to the adult social care precept.
6. That the Council, in accordance with Sections 30 and 36 of the Local Government Finance Act 1992, hereby sets the aggregate amounts shown in the tables below as the amounts of Council Tax for 2022/23 for each part of its area and for each of the categories of dwellings.

Sheffield City Council (Non-Parish Areas)

	Valuation Band							
	A	B	C	D	E	F	G	H
Sheffield City Council	1,168.80	1,363.60	1,558.41	1,753.21	2,142.81	2,532.41	2,922.01	3,506.41
South Yorkshire Fire & Rescue Authority	51.73	60.35	68.97	77.59	94.83	112.07	129.32	155.18
South Yorkshire Police & Crime Commissioner	148.69	173.48	198.26	223.04	272.69	322.17	371.73	446.08
Aggregate of Council Tax Requirements	1,369.22	1,597.43	1,825.64	2,053.84	2,510.24	2,966.65	3,423.06	4,107.67

Bradfield Parish Council

	Valuation Band							
	A	B	C	D	E	F	G	H
Sheffield City Council	1,168.80	1,363.60	1,558.41	1,753.21	2,142.81	2,532.41	2,922.01	3,506.41
Bradfield Parish Council	28.49	33.24	38.00	42.74	52.23	61.73	71.23	85.48
South Yorkshire Fire & Rescue Authority	51.73	60.35	68.97	77.59	94.83	112.07	129.32	155.18

South Yorkshire Police & Crime Commissioner	148.69	173.48	198.26	223.04	272.69	322.17	371.73	446.08
Aggregate of Council Tax Requirements	1,397.71	1,630.67	1,863.64	2,096.58	2,562.47	3,028.38	3,494.29	4,193.15

Ecclesfield Parish Council

	Valuation Band							
	A	B	C	D	E	F	G	H
Sheffield City Council	1,168.80	1,363.60	1,558.41	1,753.21	2,142.81	2,532.41	2,922.01	3,506.41
Ecclesfield Parish Council	19.03	22.20	25.37	28.54	34.88	41.23	47.57	57.08
South Yorkshire Fire & Rescue Authority	51.73	60.35	68.97	77.59	94.83	112.07	129.32	155.18
South Yorkshire Police & Crime Commissioner	148.69	173.48	198.26	223.04	272.69	322.17	371.73	446.08
Aggregate of Council Tax Requirements	1,388.82	1,620.29	1,851.77	2,083.24	2,546.17	3,009.12	3,472.05	4,166.46

Stocksbridge Town Council

	Valuation Band							
	A	B	C	D	E	F	G	H
Sheffield City Council	1,168.80	1,363.60	1,558.41	1,753.21	2,142.81	2,532.41	2,922.01	3,506.41
Stocksbridge Town Council	22.57	26.32	30.08	33.84	41.36	48.88	56.41	67.70
South Yorkshire Fire & Rescue Authority	51.73	60.35	68.97	77.59	94.83	112.07	129.32	155.18
South Yorkshire Police & Crime Commissioner	148.69	173.48	198.26	223.04	272.69	322.17	371.73	446.08
Aggregate of Council Tax Requirements	1,391.79	1,623.75	1,855.72	2,087.68	2,551.60	3,015.53	3,479.47	4,174.37

7. The Council's basic amount of Council Tax is not excessive in accordance with the principles approved under Section 52ZB of the Local Government Finance Act 1992, therefore no referendum is required.

Appendix 5b

Council Tax Schedule 2022/23

	Band A	Band B	Band C	Band D	Band E	Band F	Band G	Band H
Sheffield City Council	1,168.80	1,363.60	1,558.41	1,753.21	2,142.81	2,532.41	2,922.01	3,506.41
South Yorkshire Fire & Rescue Authority	51.73	60.35	68.97	77.59	94.83	112.07	129.32	155.18

South Yorkshire Police and Crime Commissioner	148.69	173.48	198.26	223.04	272.69	322.17	371.73	446.08
Total charge for non-parish areas of Sheffield	1,369.22	1,597.43	1,825.64	2,053.84	2,510.24	2,966.65	3,423.06	4,107.67
Bradfield Parish Council	1,397.71	1,630.67	1,863.64	2,096.58	2,562.47	3,028.38	3,494.29	4,193.15
Ecclesfield Parish Council	1,388.82	1,620.29	1,851.77	2,083.24	2,546.17	3,009.12	3,472.05	4,166.46
Stocksbridge Town Council	1,391.79	1,623.75	1,855.72	2,087.68	2,551.60	3,015.53	3,479.47	4,174.37

Appendix 5c

Parish Council Precepts

Parish Council	2021/22			2022/23			
	Tax Base (£)	Council Tax Income (£)	Council Tax Band D (£)	Tax Base	Council Tax Income (£)	Council Tax Band D (£)	Council Tax Increase
Bradfield	5,822.23	248,829	42.7378	5,906.50	252,431	42.7378	0.00%
Ecclesfield	9,145.00	260,991	28.5392	9,259.69	272,192	29.3954	3.00%
Stockbridge	3,785.69	128,124	33.8443	3,846.17	130,171	130,171	0.00%
Total/Average	18,752.92	637,944	105.12	19,012.36	654,794	105.98	